



## JOINT COUNCIL OF CONCEPTION BAY NORTH

# MINUTES

Upper Island Cove Town Hall  
Thursday, January 26, 2017 @ 7:30 p.m.

### IN ATTENDANCE:

MEMBER NAME	TOWN/ORGANIZATION
Gord Power, Chair/Treasurer	Cupids
Elizabeth Moore	Clarke's Beach
Frank Antle, Secretary	Victoria
George Simmons	Bay Roberts
Philip Wood	Bay Roberts
Wade Oates	Bay Roberts
Walter Yetman	Bay Roberts
Dean Franey	Bay Roberts
Wayne Rose	Brigus
Ralph Trickett	Brigus
Lorne Youden	Brigus
George Butt	Carbonear
Wayne Snow	Clarke's Beach
Joan Wilcox	Clarke's Beach
Christine Burry	Cupids
Kevin Connolly	Cupids
Terry Barnes	Harbour Grace
Gordon Stone	Harbour Grace
Blair Hurley	North River
Marjorie Dawson	South River
Bev Wells	South River
Joyce Petten	South River
Arthur Petten	South River
Lewis Sheppard	Spaniard's Bay
Tony Dominix	Spaniard's Bay
Tracy Smith	Spaniard's Bay
George Adams	Upper Island Cove

Brian Drover	Upper Island Cove
Aubrey Rose	Victoria
<b>Others:</b>	
Ken McDonald	Member of Parliament
Pam Parsons	Member of the House of Assembly
Ken Carter	Parliamentary Staff
Sgt. Brent Hillier	RCMP
Kathleen Parewick	Municipalities NL
Bradley Power	Eastern Regional Service Board
Andrew Robinson	The Compass

## **PROCEEDINGS:**

- 1. WELCOME FROM HOST MUNICIPALITY** - Mayor George Adams from the Town of Upper Island Cove welcomed everyone to his community and invited guests to stay after the meeting for a small reception.
- 2. WELCOME FROM THE CHAIRPERSON** - Chairperson Gordon Power welcomed everyone and called the meeting to order at 7:34 p.m.
- 3. ADOPTION OF THE AGENDA**

***MOTION: Moved by Mr. G Stone, seconded by Mr. W. Yetman, that the Agenda of the JCCBN meeting of January 26, 2017 be adopted as tabled. Motion carried.***

***Ref#: JCCBN2017-001***

## **4. DELEGATIONS**

### **4.1. Sgt. Brent Hillier, RCMP Commanding Officer (Bay Roberts):**

Sgt. Hillier spoke about his role as Commanding Officer of the RCMP in Bay Roberts. He outlined his extensive professional history serving in the Trinity Conception region, and noted his deep understanding of the issues present in the community. He is originally from Grand Bank.

As Commanding Officer, Sgt. Hillier wants to develop stronger relationships with community leaders and local municipal councillors. He will be the key contact for the Joint Council moving forward. He is more than willing to meet with any individual council with a week's notice. He encourage communities to contact him anytime, and provided those in attendance with his business card for that purpose.

Sgt. Hillier noted that while the Bay Roberts detachment is undergoing renovations, all standard police services are being provided at the Harbour Grace detachment. All Bay Roberts staff have been accommodated there temporarily. The temporary move will not impact patrols. The renovations at Bay Roberts are expected to be completed in February.

On the topic of staffing, Sgt. Hillier noted that Staff Sgt. Howard Gale has been transferred, and Sgt. Greg Hicks will be returning as Commanding Officer in Harbour Grace. In addition, two Corporals will be leaving the detachment soon and will be replaced in short order.

Sgt. Hillier thanked the group for the opportunity to meet and offered to answer any questions Joint Council members might have. There were no specific questions for Sgt. Hillier; however, Mr. B. Power was asked by Mr. G. Butt to provide Sgt. Hillier with contact information for the Joint Council members and their respective town staff.

Action Item(s)	Person Responsible	Deadline	Status
Send JCCBN Contact list to Sgt. Brent Hillier	B. Power	Immediately	Completed

#### **4.2. Ken McDonald, Member of Parliament for Conception Bay:**

MP McDonald requested to speak at the end of the meeting. By consensus of the group, the MP's presentation was deferred until all other agenda items have been addressed for the evening.

### **5. ADOPTION OF THE MINUTES – November 24, 2016**

***MOTION: Moved by Mr. R. Trickett, seconded by Ms. T. Smith, that the Minutes of the previous meeting of the JCCBN be adopted as tabled. Motion carried.***

***Ref#: JCCBN2017-002***

***At approximately 7:45 p.m., the Chair welcomed Ms. Pam Parsons, Member of the House of Assembly for the District of Harbour Grace, who had recently arrived.***

### **6. BUSINESS ARISING FROM THE MINUTES**

**6.1.** Mr. G. Adams noted that a constitutional amendment will be required for Motion #JCCBN2016-004 (respecting the appointment of Mr. B. Power from the Eastern Regional Service Board as Recording Secretary for the group). Mr. Adams then initiated a discussion about whether the position of Secretary on the Joint Council Executive would still be required now that Mr. B. Power is satisfying a portion of the role. Mr. B. Power outlined that his role is a staff position as such, similar to a Town Clerk, which is non-voting and tasked with simply maintaining agendas and minutes of proceedings, issuing meeting notices, writing correspondence, etc. He said a Secretary for the Joint Council is still required in his opinion due to the corporate responsibilities that exist, (i.e.: incorporation and banking). The group agreed to retain the position of Secretary in the Election of Officers to be held later in the meeting, and Mr. B. Power will work with the incoming Chair and Vice Chair to update the constitution as required to include language on engaging staff.

***MOTION: Moved by Mr. G. Adams, seconded by Ms. J. Petten, that Mr. B. Power develop an amendment to the Constitution for consideration regarding the group employing paid or un-paid staff, now and in the future, for operational purposes of the Joint Council, and for moving initiatives forward. Motion carried.***

***Ref#: JCCBN2017-003***

Action Item(s)	Person Responsible	Deadline	Status
Develop an amendment to the Constitution for consideration regarding the group employing paid or un-paid staff, now and in the future, for operational purposes of the Joint Council, and for moving initiatives forward.	B. Power	February/March 2017	Ongoing

## 7. TREASURER'S REPORT

The Chair presented the Treasurer's Report. A Scotiabank Statement for the period of November 30 to December 30, 2016 was distributed. The statement showed that the JCCBN account ending in 2914 had a balance of \$2,419.73, as of December 30. Service charges for the month were \$11.80. There were no withdrawals/debits for the period.

***MOTION: Moved by Mr. R. Trickett, seconded by Mr. P. Wood, that the Treasurer's Report be adopted. Motion carried.***

***Ref#: JCCBN2017-004***

## 8. ELECTION OF OFFICERS

***Mr. G. Power vacated the Chair.***

Mr. W. Rose and Mr. B. Power officiated the Election of Officers on behalf of the Joint Council.

Before the election commenced, the group agreed by consensus to remove the MRON representative from the Joint Council, as that position is no longer required. Mr. B. Power was directed to develop a constitutional amendment for consideration in respect to the elimination of the MRON position from the JCCBN.

Action Item(s)	Person Responsible	Deadline	Status
Develop a constitutional amendment to remove the MRON	B. Power	February/March 2017	Ongoing

representative from the JCCBN			
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The following chart provides an overview of the nominations received for each Executive position, and the outcome of the vote(s):

Position	Nominee	Mover	Second	Accept/Decline	Vote
Chair	Gordon Power	Mr. L. Sheppard	Mr. L. Youden	Accepted	Acclaimed
Chair	Gordon Stone	Mr. K. Connolly	Mr. G. Butt	Declined	
Vice Chair	Elizabeth Moore	Mr. G. Butt	Mr. G. Stone	Accepted	Acclaimed
Secretary	Gordon Stone	Mr. G. Power	Mr. T. Barnes	Accepted	Acclaimed
Secretary	George Adams	Mr. P. Wood	Mr. L. Youden	Declined	
Secretary	Blair Hurley	Mr. K. Connolly	Mr. T. Dominic	Declined	
Secretary	Frank Antle	Ms. E. Moore	Mr. G. Power	Declined	
Secretary	George Butt	Mr. K. Connolly	Mr. P. Wood	Declined	
Secretary	Philip Wood	Mr. G. Adams	Mr. G. Stone	Declined	
Treasurer	George Simmons	Mr. W. Snow	Ms. C. Burry	Accepted	Acclaimed
Treasurer	Philip Wood	Mr. T. Barnes	Mr. T. Dominic	Declined	
Treasurer	Terry Barnes	Mr. K. Connolly	Mr. G. Stone	Declined	
Treasurer	Wayne Snow	Ms. E. Moore	Mr. G. Stone	Declined	
Treasurer	Lewis Sheppard	Mr. G. Adams	Mr. P. Wood	Declined	

The following individuals were elected by acclamation to Executive for a two year term beginning immediately:

- *Gordon Power, Cupids – Chair*
- *Elizabeth Moore, Clarke's Beach – Vice Chair*
- *Gordon Stone, Harbour Grace – Secretary*
- *George Simmons, Bay Roberts – Treasurer*

***Mr. G. Power re-assumed the Chair.***

## 9. NEW BUSINESS:

**9.1. Ms. Kathleen Parewick, Municipalities Newfoundland and Labrador:** Ms. Parewick delivered a presentation on regionalization as the request of the JCCBN. A copy of the presentation deck is included in Appendix B of this document.

Ms. Parewick began by explaining how Municipalities Newfoundland and Labrador (MNL) is an active advocate for regionalization. She went on to outline how the Government of Newfoundland and Labrador has established an advisory committee, consisting of representatives from MNL, the Professional Municipal Administrators, regional service boards, business, industry and youth, to explore a new model of regional government for the province.

Ms. Parewick noted that regional governments could be responsible for road and bridge maintenance, clean and safe drinking water, waste management, waste water and other primary services.

The reason for looking at a regional government model now in the province's history is due to rural economic erosions, limited taxation power and succession planning. The future will see a new approach to regional local government, with anticipated legislative reform and fiscal renewal.

Ms. Parewick explained that a regional government is a formal governing meals by which municipalities are grouped under a regional political and administrative structure. A regional government would have representation from local councils, as well as Local Service Districts (LSDs) and unincorporated areas (UICs). The number of representatives and balance may vary in any given region.

A Regional Government would be responsible for services, policy and priorities and democracy. Ms. Parewick noted that MNL has published numerous reports on regionalization since 2010, which are all available on the MNL website.

In 2011, MNL held extensive consultations on Regional Government, which asked community leaders: (1) what level of cooperation already existed in their respective regions; and, (2) what services were currently performed by municipalities that should be conducted regionally instead. The outcome of the consultations formulated MNL's position on Regional Government. More information on these consultations can also be found on the MNL website.

Ms. Parewick went on to outline the legislative responsibility that municipalities have regarding service delivery, in particular which services are included. A comprehensive list of the services outlined in the *Municipalities Act, 1999* was provided in the presentation deck.

Ms. Parewick highlighted MNL's suggestion to undertake regional governance "on-paper" pilot projects in 2015. These case studies were to 'examine the benefits of sustainable regional government as a means of working better together in order to improve services, achieve efficiencies and leverage commonalities to realize our potential while preserving individual community identities as a model of cooperation for the rest of the province and future Councils here.'

The Provincial Government's advisory committees is aiming to move forward on a new model of Regional Government within the next 24 months, including introducing legislative amendments that will make it possible.

Ms. Parewick concluded by asking generally what everyone sees a Regional Governance accomplishing for their region by 2026? She floated sustainable finances, working together, education, best practices, power and politics, heritage, and shared services as key ideas that could go along with regional governance. She noted that

some services like garbage collection, building inspections, emergency planning, policing and animal control might be better delivered on a regional basis, which would be facilitated by a new Regional Government.

Ms. Parewick then took questions from the group.

Mr. L. Youden stated that he anticipates for the Town of Brigus amalgamation would mean higher mill rates and taxes for residents.

Mr. G. Adams stated that he expects a new level of government may help with service delivery, but will have the same challenges that his community is already experiencing – lack of volunteers in particular.

Mr. W. Rose noted that some communities in the regional are already working together on service delivery. Mr. Rose also said that LSDs and UICs need to pay their share of the costs, which municipalities currently have no ability to enforce.

Mr. G. Simmons suggested the province should look at the county governance style of taxation.

Mr. W. Yetman stated that everyone needs to be on an even level when it comes to future regionalization.

Ms. Parewick noted that regionalization will need to be a bottom-up approach, led by the municipal sector.

Mr. G. Adams stated the Provincial Government's efforts seems to be a one-size fits all approach, and some communities that are already sustainable will see difficulty with that approach.

There being no further questions or comments, the Chair thanked Ms. Parewick for her time and presentation.

## **9.2. Regionalization Letter:**

A draft letter requesting a response from local municipalities regarding setting up a regionalization committee in CBN was presented for discussion.

***MOTION: Moved by Mr. P. Wood, seconded by Mr. G. Stone, that the letter regarding a discussion on regionalization which was tabled for consideration by be sent to all municipalities for response. Motion carried.***

***Ref#: JCCBN2017-005***

## **9.3. Economic Development Package Update:**



Mr. G. Stone provided a brief update on the economic development package proposal that was forwarded to the Department of Business, Tourism and Cultural Development, and ACOA for consideration. In recent days, Mr. G. Stone advised that the JCCBN has been told by the funding partners to issue a Request for Proposals for the work associated with this initiative. There was no additional discussion.

***MOTION: Moved by Mr. G. Stone, seconded by Mr. T. Barnes, that the JCCBN issue a RFP for the development of an Economic Development Attractions Package. Motion carried.***

***Ref#: JCCBN2017-006***

#### **4. DELEGATIONS (CONTINUED)**

##### **4.2. Ken McDonald, Member of Parliament for Conception Bay:**

MP Ken McDonald thanked the Chair for providing him the opportunity to speak with the group. He began by providing details of his current work in Ottawa and throughout the district. Before meeting with the JCCBN, he met with other joint councils in St. Mary's Bay, St. Brides, and other areas through the Eastern Region. These forums are extremely valuable for him as MP.

MP McDonald went on to highlight the fast approaching deadline in February for student summer jobs through Service Canada. He also acknowledged that applications were down in this region this year thus far, so communities are encouraged to find opportunities/initiatives that could be carried out by students this summer, and to apply for the funding.

MP McDonald spoke briefly about his recent meeting with the Premier, Minister Eddie Joyce and Minister Al Hawkins. He was complimentary of the province's recently announce Five Year Infrastructure Plan, which will see some roadwork take place in this region specifically. He is pleased to see a non-political, needs-based approach being taken by the current Provincial Government regarding roadwork.

MP McDonald commented briefly on the topic of regionalization. He encourages all communities to come together for a discussion. He highlighted the regionalization of Conception Bay South years ago, and explained how that was a very important part of what makes that region so strong today.

Mr. W. Rose asked MP McDonald for an update on federal wastewater regulations and the associated funding from the Federal Government. MP McDonald indicated he had heard from Minister Joyce that some exemptions for testing and monitoring were being considered, and encouraged Mr. Rose to submit the necessary paperwork if communities in the area are having challenges. There was some confusion around exemptions, and Mr. W. Rose will follow-up with the Department of Municipal Affairs and report back to the JCCBN.

The Chair thanked MP McDonald for attending, and extended an open invitation for him to come back anytime.

#### **4.3. Pam Parsons, MHA for the District of harbour Grace:**

MHA Parsons thanked the Chair for giving her the opportunity to provide a quick update on her work. She began by noting the provincial legislature will open in February, and she is looking forward to getting back into the House of Assembly to debate issues of importance to the region. MHA Parsons has brought forward a number of local issues to relevant provincial Cabinet Minister for action, and has had great success, specifically with temporary road repairs and speed signs as of late.

MHA Parsons went on to say that she recently met with David Moores of Harbour International. Mr. Moores would like to meet with the Joint Council to discuss possible opportunities to come together and collaborate on mutual interests. MHA Parsons will work with the Chair to coordinate an appropriate time for a presentation by Mr. Moores.

MHA Parsons concluded by saying she is always available to speak to constituents and municipalities. She said she appreciates the support she receives in the area and looks forward to continuing to work on everyone's behalf in the years ahead.

The Chair thanked MHA Parsons for her update and comments, and extended an open invitation for her to come back anytime.

### **10. NEXT MEETING**

The next meeting of the JCCBN will be Thursday, February 23, 2017 at 7:30 p.m. in the Town of Harbour Grace.

### **11. ADJOURNMENT**

***MOTION: Moved by Mr. K. Connolly, seconded by Mr. L. Youden, that the meeting adjourn.***

***Motion carried.***

***Ref#: JCCBN2017-007***

***The meeting adjourned at approximately 10:35 p.m.***

## APPENDIX A

### JANUARY RECORD OF DECISIONS (MOTIONS)

MOTION NUMBER (Ref#)	MOTION TYPE	DETAILS
JCCBN2017-001	Agenda	Moved by Mr. G Stone, seconded by Mr. W. Yetman, that the Agenda of the JCCBN meeting of January 26, 2017 be adopted as tabled. Motion carried.
JCCBN2017-002	Minutes	Moved by Mr. R. Trickett, seconded by Ms. T. Smith, that the Minutes of the previous meeting of the JCCBN be adopted as tabled. Motion carried.
JCCBN2017-003	Constitution	Moved by Mr. G. Adams, seconded by Ms. J. Petten, that Mr. B. Power develop an amendment to the Constitution for consideration regarding the group employing paid or un-paid staff, now and in the future, for operational purposes of the Joint Council, and for moving initiatives forward. Motion carried.
JCCBN2017-004	Financial	Moved by Mr. R. Trickett, seconded by Mr. P. Wood, that the Treasurer's Report be adopted. Motion carried.
JCCBN2017-005	Correspondence	Moved by Mr. P. Wood, seconded by Mr. G. Stone, that the letter regarding a discussion on regionalization which was tabled for consideration by be sent to all municipalities for response. Motion carried.
JCCBN2017-006	Initiatives	Moved by Mr. G. Stone, seconded by Mr. T. Barnes, that the JCCBN issue a RFP for the development of an Economic Development Attractions Package. Motion carried.
JCCBN2017-007	Adjournment	Moved by Mr. K. Connolly, seconded by Mr. L. Youden, that the meeting adjourn. Motion carried.

## APPENDIX B

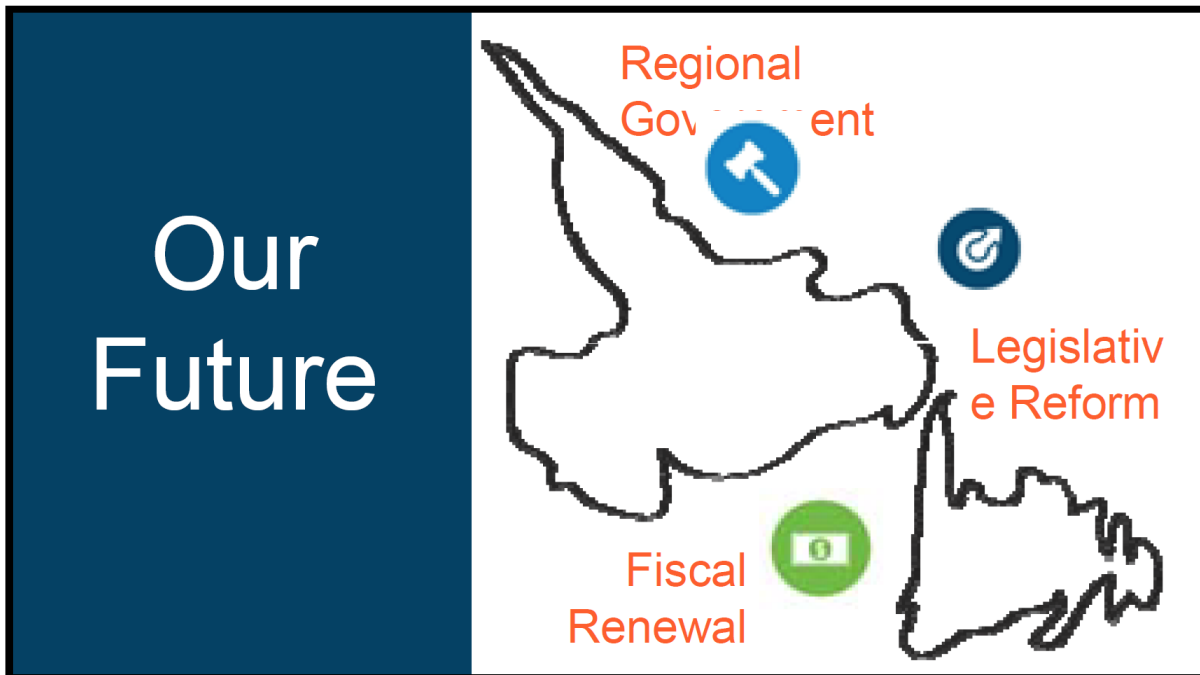
### Municipalities NL Presentation Deck



## Regional Government *Trying It On For Size*

Dr. Kathleen Parewick  
Community Collaboration Officer



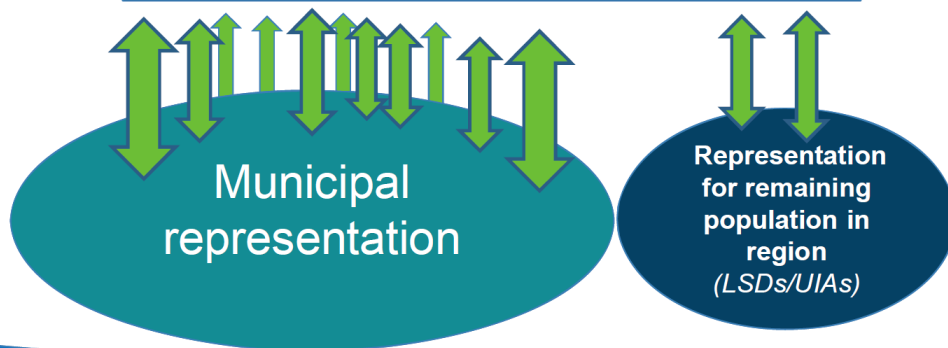


## What is Regional Government ?

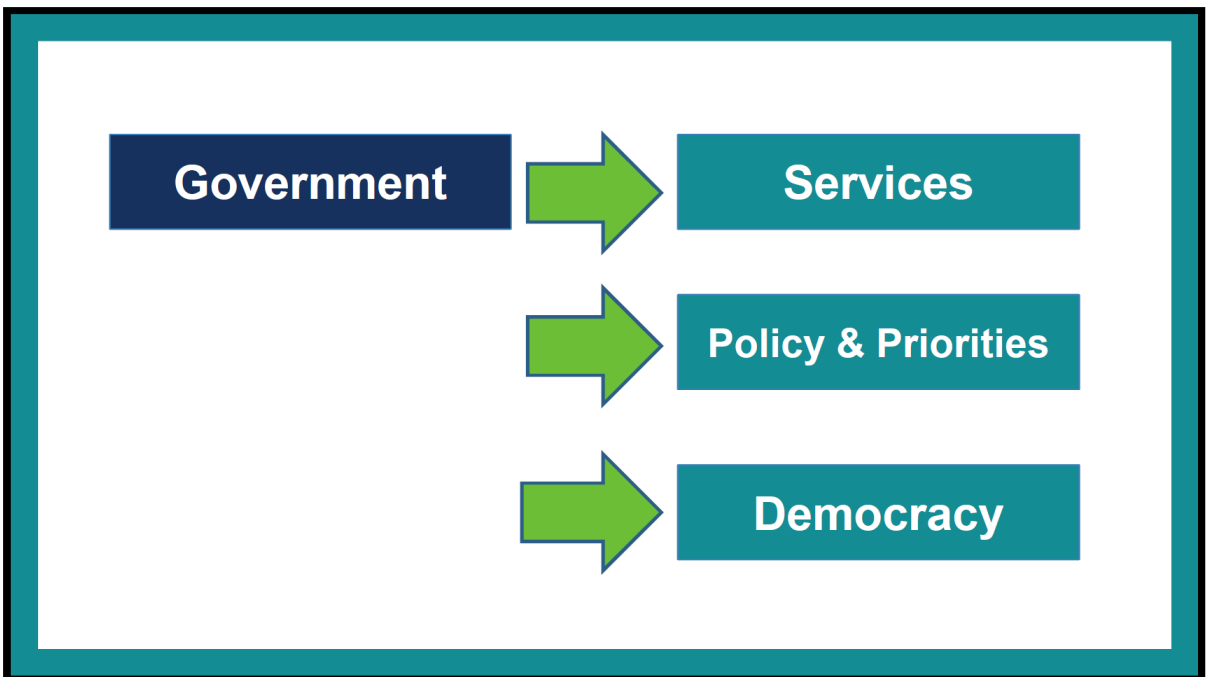
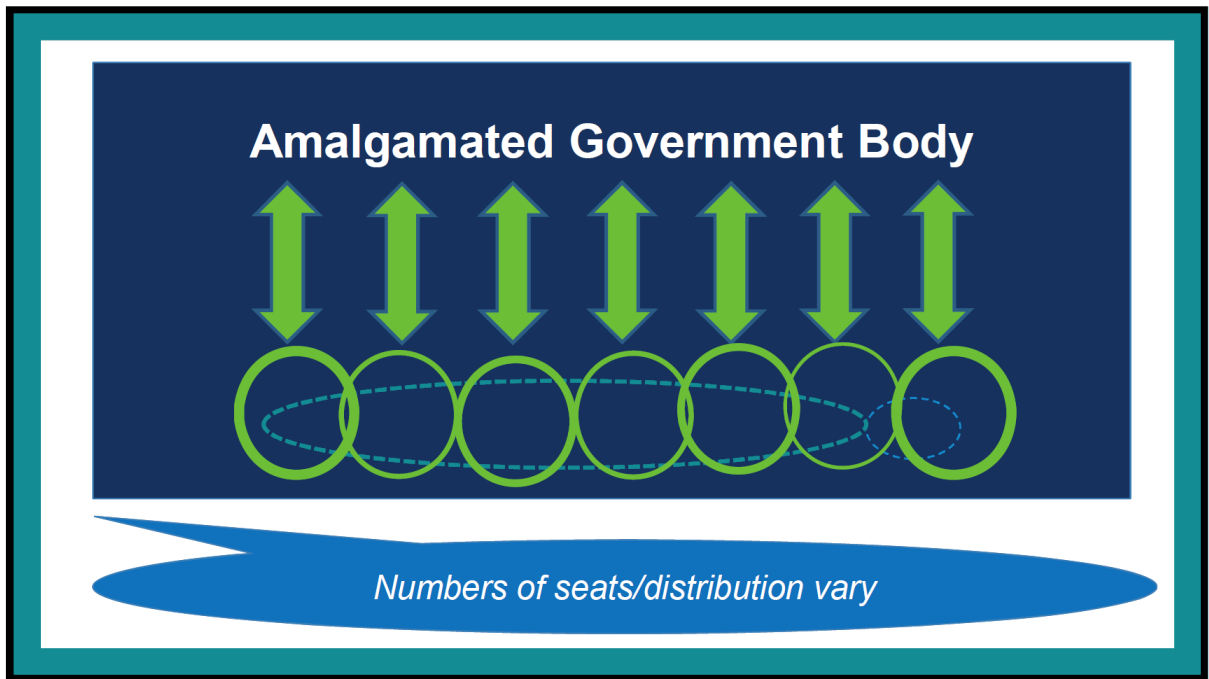
*A formal governing means*  
“...by which *municipalities*  
are grouped under a regional  
political and administrative  
structure.”

[www.thecanadianencyclopedia.ca/en/article/regional-government](http://www.thecanadianencyclopedia.ca/en/article/regional-government)

### Regional Government Body



*Numbers and balance vary with region*



## Regional Government Papers (2010)



4

What is your region?  
Why?

How do you rate the  
level of cooperation  
currently existing there?

What services currently  
performed by municipalities  
should be conducted  
regionally?

What ones shouldn't  
be?

Regional Government  
Consultations (2011)



“

...the **CBN Joint Council** meet regularly to discuss issues relevant to the whole region... stakeholder towns formed an incinerator association to collect and dispose of garbage... a concerted effort was made to establish a transfer site... attempts have been made to enhance regional animal control, firefighting, training and municipal worker seminars.

*Perspectives on Regionalization and Regional Government (2012), p.12*

 **Municipalities**  
Newfoundland and Labrador

- |   |  |
|---|--|
| 1. Water and sewage systems             | 20. Grants and loans                       |
| 2. Acquisition of private systems       | 21. Collection, etc. of waste              |
| 3. Right of entry                       | 22. Charges                                |
| 4. Right to construct                   | 23. Removal of waste                       |
| 5. Council to give notice               | 24. Municipal enforcement officers         |
| 6. Diversion of watercourses            | 25. Agreements re policing                 |
| 7. Compensation for injurious affection | 26. Powers and duties                      |
| 8. Ownership of highways                | 27. Agreement re jails                     |
| 9. Private roads                        | 28. Fire department                        |
| 10. Construction                        | 29. Agreements                             |
| 11. Closing                             | 30. Fire spread prevention                 |
| 12. Acquisition of property             | 31. Right re traffic                       |
| 13. Removal of projections              | 32. Power to enter building                |
| 14. Parking lots                        | 33. Other fire department                  |
| 15. Lighting                            | 34. Prohibition                            |
| 16. Names and numbering                 | 35. Public transportation system           |
| 17. Removal of vehicles                 | 36. Public libraries                       |
| 18. Movement of vehicles                | 37. Cemeteries                             |
| 19. Recreational facilities             | 38. Municipal service delivery corporation |

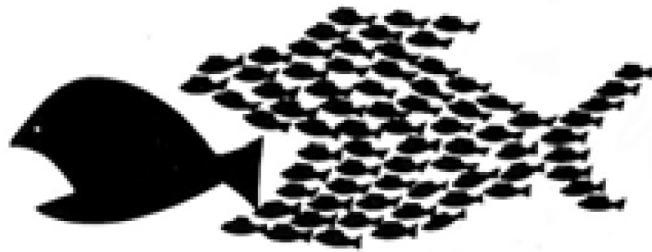


*As per Municipalities Act 1999*

“In that there is little else that can be explored theoretically, at this stage

it is recommended that the regional government model outlined in ‘**Next Steps**’ be tested through a series of regional, ‘on-paper’ pilot exercises. This would allow the membership to troubleshoot the model with the assistance of MNL facilitators.”

*MNL Municipal Governance Committee  
Briefing Note  
April 2015*

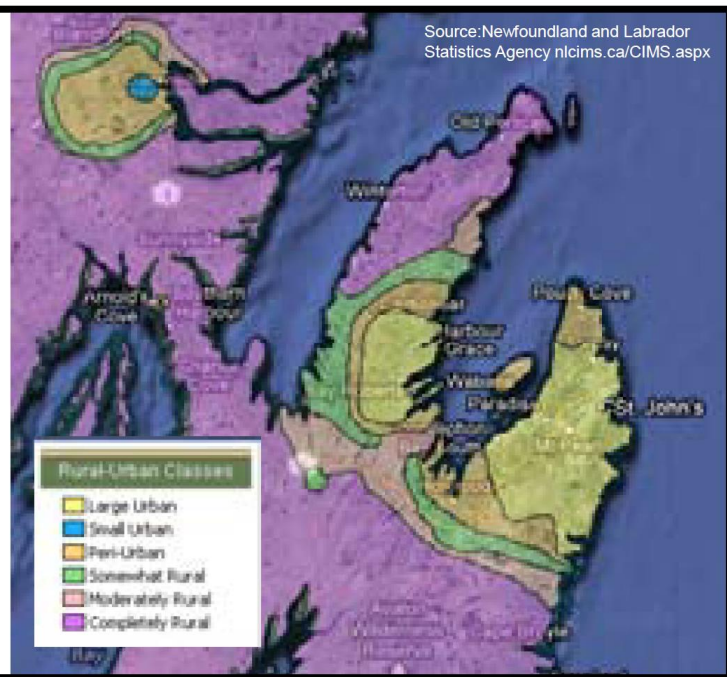


“

A case study examining the benefits of  
**sustainable regional government**  
as a means of working better together  
in order to improve services, achieve efficiencies  
and leverage commonalities  
**to realize our potential**  
**while preserving individual community identities**  
as a model of cooperation for the rest of the Province  
and future Councils here.

 **Municipalities**  
Newfoundland and Labrador

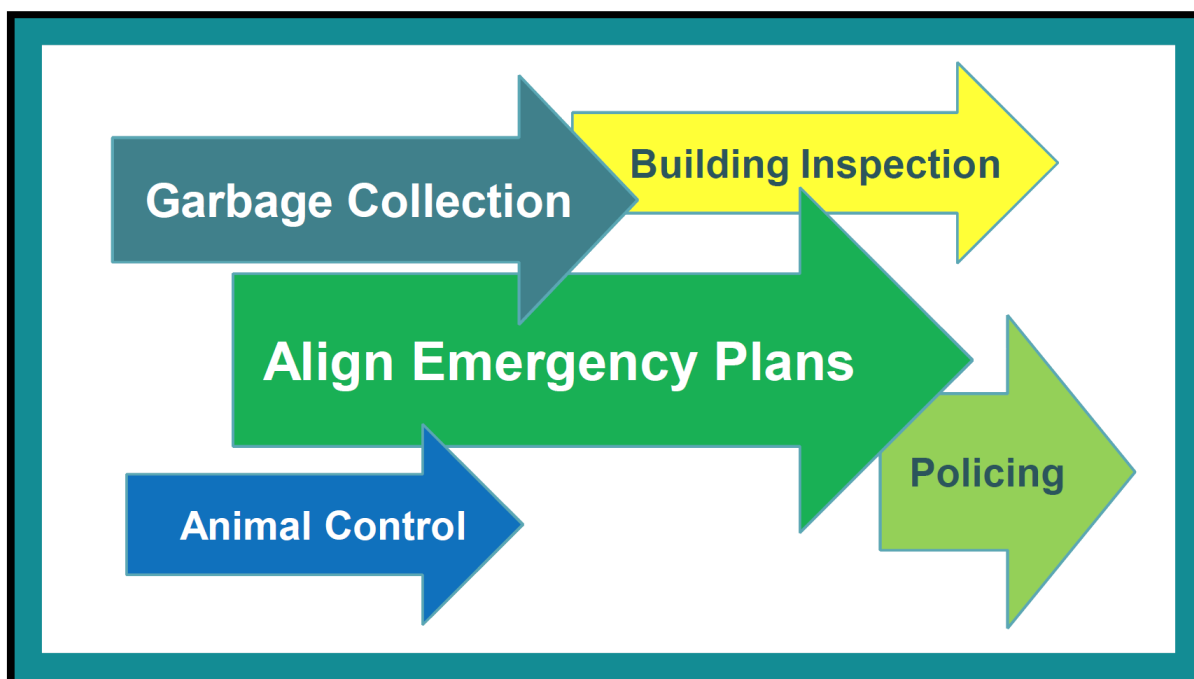
# Right Now



**What do we see regional governance doing for our region by 2026??**







Thanks!

**Any questions?**

[kparewick@municipalnl.ca](mailto:kparewick@municipalnl.ca)

